

Message Text

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ORIGIN IO-14

INFO OCT-01 AF-10 ARA-10 EUR-12 EA-07 NEA-10 ISO-00
SIG-01 MMO-01 AID-05 EB-07 DHA-02 L-03 MCT-01
PM-04 NSC-05 SP-02 SS-15 CIAE-00 INR-07 NSAE-00
TRSE-00 OMB-01 H-01 DODE-00 SSM-03 PRS-01 /123 R

DRAFTED BY L/UNA:AKRECZKO/IO/UNP:RMMAXIM:RTB
APPROVED BY IO:GBHELMAN
NEA:ALATHERTON
IO/IEP:RPOOLE
IO/ML:JWASHBURN
ARA/RPP:POAKLEY
AF/I:LSHURTLEFF
EA/RA:LMCNUTT
EUR:AHUGHES
NEA/IAI:GKULICK

-----089242 252230Z /70

P R 252119Z JUN 77
FM SECSTATE WASHDC
TO AMEMBASSY ATHENS PRIORITY
AMEMBASSY BOGOTA PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY BRASILIA PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY BUENOS AIRES PRIORITY
AMEMBASSY CARACAS PRIORITY
AMEMBASSY COPENHAGEN PRIORITY
USMISSION GENEVA PRIORITY
AMEMBASSY KINGSTON PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY LA PAZ PRIORITY
AMEMBASSY LIBREVILLE PRIORITY
AMEMBASSY LIMA PRIORITY
AMEMBASSY LISBON PRIORITY
AMEMBASSY LOME PRIORITY
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AMEMBASSY LONDON PRIORITY
AMEMBASSY MANILA PRIORITY
AMEMBASSY MEXICO PRIORITY
AMEMBASSY NAIROBI PRIORITY
AMEMBASSY OSLO PRIORITY
AMEMBASSY OTTAWA PRIORITY
AMEMBASSY OUAGADOUGOU PRIORITY

AMEMBASSY PARIS PRIORITY
AMEMBASSY QUITO PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY TEHRAN PRIORITY
AMEMBASSY THE HAGUE PRIORITY
AMEMBASSY TOKYO PRIORITY
USMISSION USUN NEW YORK PRIORITY
AMEMBASSY VIENNA PRIORITY
AMEMBASSY WELLINGTON PRIORITY
INFO AMEMBASSY ALGIERS
AMEMBASSY ADDIS ABABA
AMEMBASSY BELGRADE
AMEMBASSY DAMASCUS
AMEMBASSY KHARTOUM
AMEMBASSY KUALA LUMPUR
AMEMBASSY MOGADISCIO
AMEMBASSY MOSCOW
AMEMBASSY TEL AVIV
AMEMBASSY TUNIS
USINT BAGHDAD

C O N F I D E N T I A L STATE 148786

E.O. 11652: GDS

TAGS: PFOR, UN, XF, US
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SUBJECT: 63RD SESSION OF ECOSOC: FULL PLO MEMBERSHIP IN
THE ECONOMIC COMMISSION FOR WESTERN ASIA (ECWA)

1. AT A MEETING IN AMMAN, THE ECONOMIC COMMISSION FOR
WESTERN ASIA ADOPTED A RECOMMENDATION THAT ECWA MEMBERSHIP
RULES BE AMENDED TO PROVIDE FOR FULL MEMBERSHIP BY THE PLO.
AT THAT TIME, THE US OBSERVER DELEGATION MADE A STATEMENT
FOR THE RECORD OF US OPPOSITION TO PLO MEMBERSHIP AND OF US
INTENTION TO OPPOSE IT AT THE JULY ECOSOC MEETING. THE
COMING SESSION OF ECOSOC (JULY 6 THROUGH AUGUST 5) WILL
DECIDE WHETHER TO ENDORSE THAT RECOMMENDATION BY AMENDING
ARTICLE II OF ECOSOC RESOLUTION 1818 WHICH LIMITS MEMBER-
SHIP IN ECOSOC TO "STATES MEMBERS OF THE UNITED NATIONS
SITUATED IN WESTERN ASIA."

2. THE ECWA RECOMMENDATION REPRESENTS THE FIRST INSTANCE
OF THE PLO SEEKING FULL MEMBERSHIP STATUS IN A UN BODY;
HITHERTO IT HAS BEEN LIMITED TO OBSERVER STATUS GRANTED BY
GENERAL ASSEMBLY RESOLUTION. AS FAR AS WE ARE AWARE, IT
WOULD ALSO REPRESENT THE FIRST INSTANCE OF AN ENTITY, IN
THIS CASE A "LIBERATION MOVEMENT," RECEIVING TREATMENT AS

A STATE. CONSEQUENTLY, THE ECWA RECOMMENDATION HAS SERIOUS IMPLICATIONS FOR UN INSTITUTIONS (BY OPENING IT UP TO MEMBERSHIP FOR ENTITIES OTHER THAN STATES).

3. US CONCERNS IN THIS REGARD SHOULD BE PRESENTED TO HOST GOVERNMENT AT HIGHEST APPROPRIATE LEVEL, DRAWING UPON TALKING POINTS PROVIDED BELOW. ADDRESSEES SHOULD ASK FOR SUPPORT IN OPPOSING FULL MEMBERSHIP FOR THE PLO IN ECWA AND PROPOSE THAT DELEGATIONS CONSULT ON TACTICS AND OBJECTIVES AT GENEVA. REQUEST YOU REPORT ASAP LIKELY HOST GOVERNMENT POSITION ON THIS ISSUE.

4. TALKING POINTS FOLLOW:

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-PROPOSAL FOR PLO MEMBERSHIP IN ECWA RAISES ISSUES OF SUBSTANTIAL IMPORTANCE WITH IMPLICATIONS FOR UN AS AN INSTITUTION.

-RECOMMENDATION REGARDING PLO WILL INJECT A HIGHLY CONTROVERSIAL POLITICAL ISSUE INTO THE ECOSOC THAT IS EXTRANEIOUS TO ECOSOC'S SUBSTANTIVE CONCERNS. (WE RECOGNIZE, OF COURSE, THAT IT IS WITHIN ECOSOC'S PURVIEW TO CONSIDER MEMBERSHIP QUESTIONS.)

-OF GREATER IMPORTANCE FOR THE UN SYSTEM IS THE SIGNIFICANCE OF TREATING AS A STATE AN ENTITY SUCH AS THE PLO. THERE IS NO PRECEDENT ANYWHERE IN THE UN SYSTEM FOR ACCORDING SUCH ENTITIES FULL MEMBERSHIP STATUS. THE UN SYSTEM IS BUILT ON THE PRINCIPLE THAT STATES WHICH PARTICIPATE IN AN ORGANIZATION PARTICIPATE AS SOVEREIGN EQUALS (AS EMBODIED IN ARTICLE II, PARAGRAPH ONE OF THE UN CHARTER). IN NO UN COMMISSION IS FULL MEMBERSHIP SHARED WITH NON-STATES.

-THAT PRINCIPLE, IN OUR VIEW, IS ESSENTIAL TO THE INTEGRITY OF THE UN SYSTEM BECAUSE MEMBERSHIP ENTAILS BOTH RIGHTS AND OBLIGATIONS. FULL MEMBERSHIP HAS AND SHOULD BE LIMITED TO THOSE WHO ARE WILLING TO ACCEPT FULL OBLIGATIONS AND ARE CAPABLE OF IMPLEMENTING THEM. THIS MEANS THAT MEMBERSHIP SHOULD CONTINUE TO BE LIMITED TO STATES. IN RECOGNITION OF THIS FACT, TERMS OF REFERENCE OF ECWA, AS WELL AS OF OTHER REGIONAL ECONOMIC COMMISSIONS, LIMIT FULL MEMBERSHIP TO STATES, WHETHER OR NOT MEMBERS OF THE REGION OR OF THE UN.

-IN ADDITION TO THE UN CONSTITUTIONAL CONCERNS AND
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PRECEDENTS, SUCH AN ACTION WOULD COMPLICATE EVEN MORE THE CURRENT EFFORTS TO GET MIDDLE EAST NEGOTIATIONS STARTED WHERE THE STATUS OF THE PLO AND PALESTINIAN REPRESENTATION IS ONE OF THE KEY PROBLEMS TO BE RESOLVED BEFORE GENEVA CAN EVEN BE RECONVENED.

-WE WILL WELCOME STRONG SUPPORT OF EACH GOVERNMENT ON THIS ISSUE WHEN IT IS PRESENTED FOR CONSIDERATION BY ECOSOC.

5. FOR INFO ADDRESSEES: WE DO NOT WISH TO GALVANIZE SUPPORT FOR ARAB POSITION ON PART OF YOUR HOST GOVERNMENT BY MAKING DEMARCHE AT THIS TIME. HOWEVER, IN YOUR JUDGMENT YOU MAY WISH INFORMALLY TO MAKE SOME OR ALL OF ABOVE POINTS WITH APPROPRIATE OFFICIALS IF YOU THINK IT WOULD BE EFFECTIVE. PLEASE REPORT ANY INFORMATION YOU MAY PICK UP ON LIKELY HOST GOVERNMENT POSITION.

6. FOR TEL AVIV: ISRAELI EMBASSY MINISTER BAR-ON EXPRESSED CONCERN TO ASSISTANT SECRETARY ATHERTON JUNE 22 OVER PLO MEMBERSHIP ISSUE. BAR-ON ASKED WHAT MEASURES USG WOULD TAKE TO OPPOSE ARAB INITIATIVE IN ECOSOC. DEPARTMENT WILL INFORM ISRAELIS HERE OF ABOVE. TEL AVIV MAY ALSO WISH TO DISCUSS MATTER WITH MFA.

7. FOR TEL AVIV AND USUN: PLEASE PROVIDE WHATEVER INFORMATION CAN BE DEVELOPED ON ARAB INTENTIONS AND STRATEGY ON THIS ISSUE.

8. FOR GENEVA: TO THE EXTENT YOU ARE ABLE TO ASCERTAIN WHICH ACTION ADDRESSEES ARE LIKELY TO BE REPRESENTED AT ECOSOC SESSION SOLELY, OR PRIMARILY BY THEIR GENEVA PERMANENT MISSIONS, REQUEST YOU MAKE REPRESENTATIONS TO KEY MISSIONS AMONG THEM ALONG LINES PARAGRAPH 4. PLEASE REPORT RESULTS OF THESE REPRESENTATIONS AND ANY

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INFORMATION AVAILABLE ON ARAB INTENTIONS AND STRATEGY. FURTHER TO YOUR 5134, YOU MAY DRAW ON ABOVE IN DESCRIBING DEPARTMENT'S RESPONSE TO ISRAELI EMBASSY.

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ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

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DRAFTED BY IO/UNP:RMMAXIM:RTB

APPROVED BY IO:ESWOPE

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P 280026Z JUN 77

FM SECSTATE WASHDC

TO AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY SANA PRIORITY

AMEMBASSY AMMAN PRIORITY

USINT BAGHDAD PRIORITY

AMEMBASSY MANAMA PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY DACCA PRIORITY

AMEMBASSY DAMASCUS PRIORITY

AMEMBASSY ISLAMABAD PRIORITY

AMEMBASSY JIDDA PRIORITY

AMEMBASSY KABUL PRIORITY

AMEMBASSY KUWAIT PRIORITY

AMEMBASSY MUSCAT PRIORITY

AMEMBASSY NOUAKCHOTT PRIORITY

AMEMBASSY DOHA PRIORITY

USLO PEKING PRIORITY

C O N F I D E N T I A L STATE 148786

FOL RPT STATE 148786 ACTION ATHENS, BOGOTA, BONN, BRASILIA,
BUJUMBURA, BUENOS AIRES, CARACAS, COPENHAGEN, GENEVA, KINGSTON,
KINSHASA, LAGOS, LA PAZ, LIBREVILLE, LIMA, LISBON, LOME,
LONDON, MANILA, MEXICO, NAIROBI, OSLO, OTTAWA, OUAGADOUGOU,
PARIS, QUITO, ROME, TEHRAN, THE HAGUE, TOKYO, USUN NEW YORK,
VIENNA, WELLINGTON INFO ALGIERS, ADDIS ABABA, BELGRADE,
DAMASCUS, KHARTOUM, KUALA LUMPUR, MOGADISCIO, MOSCOW, TEL AVIV,
TUNIS, BAGHDAD DATED 25 JUN 77

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QUOTE: C O N F I D E N T I A L STATE 148786

E.O. 11652: GDS

TAGS: PFOR, UN, XF, US

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2. THE ECWA RECOMMENDATION REPRESENTS THE FIRST INSTANCE OF THE PLO SEEKING FULL MEMBERSHIP STATUS IN A UN BODY; HITHERTO IT HAS BEEN LIMITED TO OBSERVER STATUS GRANTED BY GENERAL ASSEMBLY RESOLUTION. AS FAR AS WE ARE AWARE, IT WOULD ALSO REPRESENT THE FIRST INSTANCE OF AN ENTITY, IN THIS CASE A "LIBERATION MOVEMENT," RECEIVING TREATMENT AS A STATE. CONSEQUENTLY, THE ECWA RECOMMENDATION HAS SERIOUS IMPLICATIONS FOR UN INSTITUTIONS (BY OPENING IT UP TO MEMBERSHIP FOR ENTITIES OTHER THAN STATES).

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Message Attributes

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Concepts: MEMBERSHIP, FOREIGN POLICY POSITION
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Copy: SINGLE
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Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Drafter: AKRECZKO/IO/UNP:RMMAXIM:RTB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
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Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770618/aaaaapme.tel
Line Count: 413
Litigation Code IDs:
Litigation Codes:
Litigation History:
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Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
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Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
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Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2031024
Secure: OPEN
Status: NATIVE
Subject: 63RD SESSION OF ECOSOC: FULL PLO MEMBERSHIP IN THE ECONOMIC COMMISSION FOR WESTERN ASIA (ECWA)
TAGS: PFOR, PORG, XF, US, UN, PLO
To: ATHENS BOGOTA MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/79d37e76-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009